

Administrative Rules Board AGENDA Thursday, February 12, 2015, 10:30 a.m. Administrative Headquarters 2079 E. Ninth Street, 4th Floor – Committee Room B

- 1. CALL TO ORDER
- 2. ROLL CALL
- 3. REVIEW AND APPROVAL OF MEETING MINUTES
 - a. 2/2/15 meeting
 - b. 2/5/15 meeting
- 4. PUBLIC COMMENT RELATED TO THE AGENDA
- 5. GENERAL DISCUSSION
 - a. Q & A regarding Board purpose and operations
- 6. RULES FOR 1st READING (Tentative)
 - a. College Savings Account Program Description (Executive Office) temporary approval (comment deadline 2/11/15)
 - b. Cuyahoga County *Inventory Policy* (Fiscal Office) temporary approval (comment deadline 2/11/15)
 - c. Cuyahoga County *Capital Assets Policy* (Fiscal Office) temporary approval (comment deadline 2/11/15)
- 7. MISCELLANEOUS BUSINESS
- 8. PUBLIC COMMENT UNRELATED TO THE AGENDA
- 9. ADJOURNMENT

Minutes Administrative Rules Board Special Meeting February 2, 2015, 10:00 a.m. 2079 E. Ninth Street, 8th Floor – Room 007

1. Call to Order

The meeting was called to order by Majeed Makhlouf at 10:05 a.m.

2. Roll Call

Attending: Majeed Makhlouf, Law Director Chuck Cavano, Office of Budget and Management (Alternate for Chris Murray) Anka Davis, Assistant Law Director (Alternate for Darlene White) Nora Hurley, Deputy Chief Law Director Mike King, Special Counsel, County Council

3. Public Comment Related to the Agenda

There was no public comment related to the agenda.

4. Identification of Appointed Board Members and Alternates

Majeed Makhlouf reviewed the roster of Board members and corresponding alternates.

5. Discussion Regarding Board Functions and Operations

Majeed Makhlouf discussed the Administrative Rules Board's (ABR) function through review of Chapter 113, "Administrative Rules," of the County Code. He stated that the Board's overall purpose is to serve as a mechanism for the approval of the County's administrative rules. He compared the entity to the State of Ohio's Joint Committee on Agency Rule Review (JCARR), and provided examples of the types of rules, policies and regulations that would and would not be under the purview of the Board. Majeed also reviewed the process by which a County entity shall submit rules proposed for Board approval. He emphasized that the Board's purview is limited to approval or rejection based on two qualifications: 1) whether the requesting entity has the authority to implement the proposed action (i.e. adoption, amendment or rescission of a rule), and 2) whether the proposed action is consistent with County Code.

Shelley Davis, Administrator of the Board of Revision asked for clarification on the ABR's authority over the Board of Revision, which, through the County Charter, has "exclusive authority" to adopt its own rules. Majeed explained that the authority of the Board is limited to review for authority and consistency with County Code.

Larry Benders, Director of the Department of Development, asked whether there are prerequisites that a Department needs to fulfill in order to submit a rule for consideration. Majeed responded that each County entity submitting a request for action on a rule should routinely coordinate with the Executive, and obtain internal, department authority. Larry requested that the Board provide clear guidelines on the types of rules that require Board approval, and expressed concern about the Board's capacity to review a potentially large volume of information in an expedited timeframe. Lenora Lockett, Director of Procurement and Diversity, referred to the principal owner form required as a part of contract approval, and asked whether that type of document is under the purview of the ABR. Majeed responded that the requirement to submit a form is the type of policy that would come before the Board for review, as it goes beyond the Code's requirement for vendor debarment review. When a department promulgates rules in order to fulfill a mandate from the Code or Charter, they should be reviewed by the ABR.

6. Consideration of Resolutions for First Reading Adoption

a. Resolution 2015-0001: A Resolution establishing the regular meetings schedule of the Administrative Rules Board.

Majeed corrected the Resolution number to "**ARB**2015-0001" in order to distinguish ARB Resolutions from County Council Resolutions. He provided explanation of Resolution ARB2015-0001, and noted the change in regular meeting day from Friday to Thursday at 10:30 a.m.

Majeed Makhlouf moved to approve Resolution ARB2015-0001; Mike King seconded the motion. Resolution ARB2015-0001 was unanimously approved.

 Resolution 2015-0002: A Resolution adopting the Administrative Rules Board's Temporary Rules of Procedure to establish the deadlines for written commentary on matters submitted to the Board in accordance with Sections 113.02 and 205.09(P) of the Cuyahoga County Code.

Majeed Makhlouf provided explanation of Resolution (corrected to) **ARB**2015-0002. Board members discussed the need to post rules at least 9 days prior to the meeting at which they would be considered, in order to complete the public comment period by the time the weekly meeting agenda is posted.

Majeed motioned to approve the Resolution; Chuck Cavano seconded the motion. Resolution. Resolution ARB2015-0002 was unanimously approved.

c. Resolution 2015-0003: A Resolution establishing the requirements and time limits for verbal commentary.

Majeed Makhlouf provided explanation of Resolution **ARB**2015-0003. There was no further discussion. Majeed motioned to approve the Resolution; Nora Hurley seconded the motion. Resolution **ARB**2015-0003 was unanimously approved.

7. Discussion regarding organization and format of Administrative Code.

Majeed lead a discussion on the preferred format for the County's Administrative Code. He explained that the Administrative Codes of other government entities tend to fall into one of two categories: by subject matter, similar to the County's Code, or by department. Mike King voiced support for organization by subject matter. Majeed recommended that as the Code is under development, a framework will be created, and refer to rules as an attachment. It was suggested that the Administrative Code could also include links to public comment, and that the Charter and County Code could include links to rules in the Administrative Code.

8. Miscellaneous Business

Jeff Mowry, Chief Information Officer, requested that the Board publish guidance on the distinction between policies, rules, and regulations.

Dale Miller noted a correction in Resolution ARB2015-0001, Section 2. It should read "... the second and fourth Thursday of the month."

Majeed acknowledged the error, and motioned to amend the agenda; Mike King seconded the motion. The motion to amend the agenda was unanimously approved.

Majeed motioned to reconsider ARB2015-0001; Mike King seconded the motion. The motion to reconsider the Resolution was unanimously approved.

Majeed motioned to revise ARB2015-0001 to read "The Board hereby establishes its regular meetings effective February 1, 2016, and thereafter, to take place on the second and fourth Thursday of the month." Mike King seconded the motion. The motion to revise the Resolution as stated was unanimously approved.

Larry Benders advocated for individual follow up with agencies, and also cautioned against the Board inadvertently extending the reach of its review beyond that which is authorized in the Code.

9. Public comment unrelated to the agenda.

There was no further public comment.

10. Adjournment

Majeed Makhlouf motioned to adjourn; Chuck Cavano seconded the motion. The motion to adjourn was unanimously approved at 11:17 a.m.

Minutes

Cuyahoga County Administrative Rules Board Thursday, February 5, 2015 2079 E. Ninth Street, 4th Floor - Committee Room B Cleveland, OH 44115

1. CALL TO ORDER

The meeting was called to order at 10:35 a.m.

2. ROLL CALL

Attending: Majeed Makhlouf, Director of Law Ruchi Asher, Assistant Law Director (Alternate for Nora Hurley) Mike King, County Council Special Counsel Chris Murray, Director of the Office of Budget and Management Darlene White, Deputy Director of Law for Risk Management

3. PUBLIC COMMENT RELATED TO THE AGENDA

There was no public comment related to the agenda.

4. GENERAL DISCUSSION

Majeed Makhlouf provided a general explanation of the purpose and operations of the Administrative Rules Board.

a. Types of regulations covered by the Administrative Procedures Act

Majeed reviewed and provided examples of the types of regulations covered by the Act. In addition to the list presented, Mike King added that instruction or guidance documents created by County entities do not require review.

Jeannette Wright provided the example of the contract with a buyer on a tax lien sale, and asked if this type of item would be subject to review. Majeed responded that contracts are not subject to review by the ARB.

Kathy Geopfert asked for clarification on the department required to bring forward various types of rules.

Dale Miller asked whether the Board website and Administrative Code sites will be separate. Majeed responded that they would be separate but linked.

Rich Opre asked if rules such as those relating to debarment suspension and Technology Advisory Committee (TAC) would be subject to review. Majeed clarified that rules or regulations already contained within the Charter or County Code are not subject to review. Rules promulgated by departments that go beyond those which are already contained within the Charter or Code, and regulate other departments or the public, would be subject to review. Jeannette Wright provided another rule example – the Treasury's standing 10 a.m. deadline for payment, and asked if it is subject to review. Majeed noted rules of that nature that are not in the Code, and affect someone's rights would be subject to review.

b. County entities covered the Administrative Rules Act Majeed review the various County entities that are covered by the Act.

5. RULES POSTED 2/3 4/15 FOR PUBLIC COMMENT

- a. College Savings Account Program Description (Executive Office) temporary approval, comment deadline 2/10 11/15
- Board of Revision Rules of Procedure permanent approval, comment deadline 2/17 18/15
- c. Cuyahoga County Inventory Policy (Fiscal Office) temporary approval, comment deadline 2/10 11/15
- d. Cuyahoga County Capital Assets Policy (Fiscal Office) temporary approval, comment deadline 2/10 11/15

Majeed announced the four rules that are currently posted for public comment, as listed on the agenda. He noted that at the outset of the process, approved Rules will likely be posted on the web in the Administrative Code as PDF attachments. Eventually, all rules will be consistently formatted and contained in a single document.

Mike King and Melinda Burt reviewed the schedule of deadlines for submission of Board meetings remaining in February. Rules to be reviewed at the February 19th meeting must be submitted to the clerk by February 12th. Rules to be reviewed at the February 26th meeting must be submitted to the Clerk by February 17th. Special meetings may be scheduled to accommodate all of the rules.

It was requested that a Countywide email go out regarding the website and rules currently posted for public comment.

6. MISCELLANEOUS BUSINESS

Melinda Burt noted that minutes for the 2/2 and 2/5 meeting would be reviewed and approved at the 2/12 meeting. Majeed reviewed the Board's meeting schedule, and the three Resolutions passed by the Board at the 2/2 meeting.

Dale Miller asked for verification of the permanent meeting location, which has been established as 4th Floor Committee Room B.

7. PUBLIC COMMENT UNRELATED TO THE AGENDA

There was no public comment unrelated to the agenda.

8. ADJOURNMENT

Majeed Makhlouf motioned to adourn; Mike King seconded. The motion to adjourn was unanimously approved at 11:40 a.m.